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Executive Registry
68-4012/1

30 December 1968

MEMORANDUM FOR: Mr. Charles S. Murphy
The White House

SUBJECT : Transition Arrangements

In accordance with Mr. Blackburn's request of 20 December 1968 I am transmitting herewith a copy of the briefing materials prepared in compliance with your memorandum of 9 September 1968, subject: "Planning for an orderly transition of the Presidency."

/s/ L. K. White

L. K. White
Executive Director

Attachments (2)

1. "Text and Explanation of Statutes and Executive Orders Relating Specifically to the Central Intelligence Agency"
2. Material on DCI responsibilities, the community, USIB, SIG and IRGs, PFIAB, and Congressional subcommittees

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Distribution:

0 - Adse w/O of atts *(delivered to D. Blackburn)*

✓ - [redacted] w/cy of Att 2

1 - ER w/cy of Att 2

1 - ExDir w/o atts

NSC Review Completed

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AREA OR COUNTRY(S)	ORGANIZATION	FUNCTIONS & TOPICS	PERSONALITIES	DOCUMENT
	DCI, CIA	Transition,		DATE: Dec 68
	IC, USIB,	Coordination		
	PFIAB, SIG,	NSCID 1		
	IRG			
				CLASS.: S
IDENTIFICATION OF DOCUMENT (author, form, addressee, title & length)				NO.:
Material on DCI responsibilities, the communist, USIB, SIG and IRGs, PFIAB, and Congressional subcommittees.				LOCATION: HS/EC-910 ✓

ABSTRACT

Briefing materials prepared during the planning for an orderly transition of the Presidency of Richard Nixon in 1968.

CASE FILE (DESCRIPTION)

INSTRUCTIONS

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 Interdepartmental Regional Groups
- TAB E The President's Foreign Intelligence
 Advisory Board
- TAB F CIA Congressional Subcommittees

TAB A

**DCI RESPONSIBILITY FOR COORDINATION OF THE
UNITED STATES FOREIGN INTELLIGENCE EFFORT**

THE WHITE HOUSE

WASHINGTON

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MEMORANDUM FOR

September 24, 1965

The Director of Central Intelligence

SUBJECT: Coordination of the United States
 Foreign Intelligence Effort

Our Government is making a substantial effort and is expending large sums of money to obtain timely intelligence vital to our national defense and security. This effort requires the most efficient possible organization of the activities of the various departments and agencies concerned. It is essential that these activities be conducted as an integrated endeavor best suited to meet both current and longer-term national intelligence needs. One of the essential objectives of this integrated effort is to give timely notice to me and to other officials of critical developments which have an important bearing on our national security.

In view of the urgent necessity for maintaining effective coordination of all U.S. foreign intelligence functions, I request that you serve as the Government's chief intelligence officer, and that you pursue as a primary responsibility the task of coordinating and guiding the total U.S. foreign intelligence effort in accordance with National Security Council Intelligence Directive Number One of March 4, 1964.

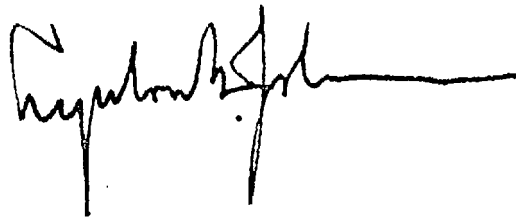
In the performance of your responsibility I shall expect you to work closely with the heads of U.S. Government departments and agencies having foreign intelligence responsibilities, with a view to assuring the proper coordination, correlation, evaluation and prompt dissemination of intelligence obtained from all sources. You are authorized and directed to establish, in consultation with member agencies of the intelligence community, such arrangements and guide lines as are necessary for this purpose. It is my wish that you receive from the departments and agencies concerned the full cooperation and assistance which are essential to the success of your coordinating responsibility.

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I will continue to look to your efforts as a means of achieving significant improvements in the organization, management, and effectiveness of our over-all foreign intelligence system.



Copies to:

The Secretary of State
The Secretary of Defense
The Chairman, President's Foreign
Intelligence Advisory Board

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TAB B

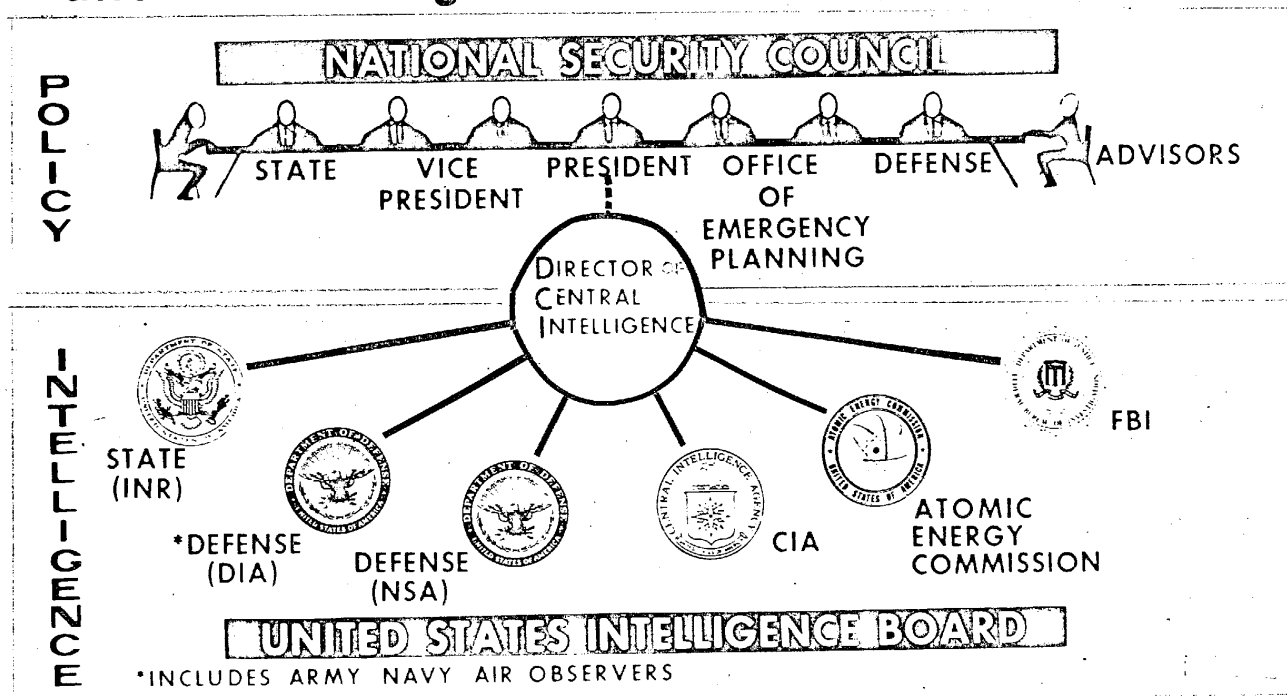
CIA AND THE INTELLIGENCE COMMUNITY

*CIA mission is set forth in Section 102 (d)
of the National Security Act of 1947. . .*

TO COORDINATE THIS GOVERNMENT'S
INTELLIGENCE ACTIVITIES, THE CIA, UNDER
NATIONAL SECURITY COUNCIL DIRECTION, IS
RESPONSIBLE FOR:

- ADVISING THE NSC ON INTELLIGENCE
MATTERS RELATING TO NATIONAL SECURITY
- MAKING RECOMMENDATIONS TO THE NSC
FOR INTELLIGENCE COORDINATION
- CORRELATING, EVALUATING, AND
DISSEMINATING INTELLIGENCE
- PERFORMING ADDITIONAL SERVICES OF COMMON
CONCERN FOR INTELLIGENCE AGENCIES
- CARRYING OUT SUCH OTHER FUNCTIONS
AS THE NSC MAY DIRECT

the relationships of the DCI to the President and the Intelligence Community...



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the CIA program...

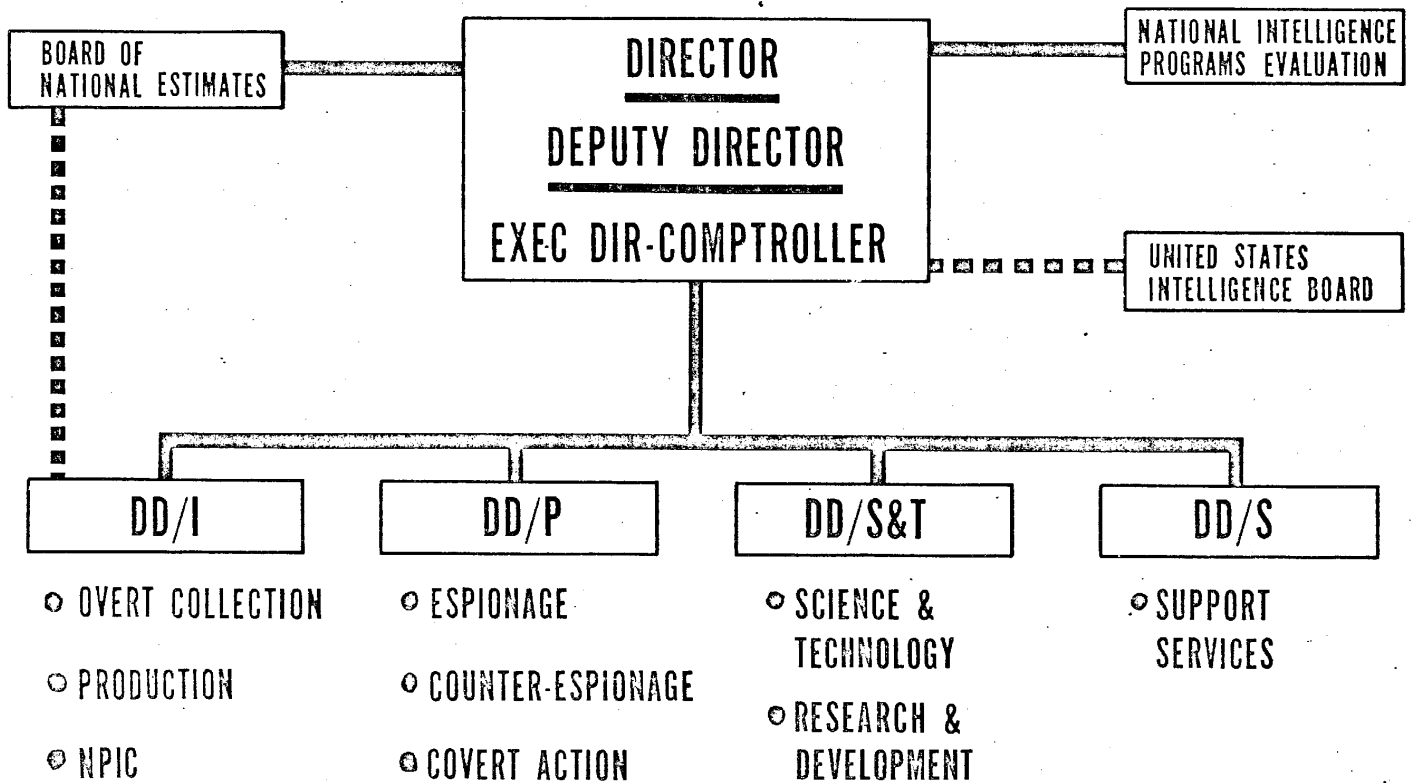
- COLLECTION
OVERT
COVERT
TECHNICAL
- COVERT ACTION
- PRODUCTION OF
NATIONAL INTELLIGENCE

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The Agency's Organization



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Legal/Administrative framework . . .

NATIONAL
SECURITY
ACT OF 1947

NATIONAL
SECURITY
COUNCIL
INTELLIGENCE
DIRECTIVES

DIRECTOR OF
CENTRAL
INTELLIGENCE
DIRECTIVES

PRESIDENT'S FOREIGN
INTELLIGENCE ADVISORY BOARD

BUREAU OF THE BUDGET

303 COMMITTEE

SENIOR INTERDEPARTMENTAL GROUP
INTERDEPARTMENTAL REGIONAL GROUPS

CONGRESSIONAL COMMITTEES

TAB C

THE UNITED STATES INTELLIGENCE BOARD

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THE UNITED STATES INTELLIGENCE BOARD

1. The United States Intelligence Board (USIB) is established by National Security Council Directives to advise and assist the Director of Central Intelligence (DCI) as he may require in discharging his statutory responsibilities and in coordinating the foreign intelligence activities of the United States. The Board was created in September 1958 to assume the responsibilities and functions previously discharged by two separate bodies - the Intelligence Advisory Committee (IAC) and the United States Communications Intelligence Board (USCIB).

2. Under the chairmanship of the Director of Central Intelligence, the USIB membership consists of the Deputy Director of Central Intelligence (CIA); the Director of Intelligence and Research, Department of State; the Director, Defense Intelligence Agency; the Director, National Security Agency; and a representative each of the Atomic Energy Commission and of the Director of the Federal Bureau of Investigation. The Intelligence Chiefs of the Military Departments attend USIB meetings as observers, and may express divergent views on substantive intelligence matters. The general structure of the foreign intelligence community as represented on the USIB is shown in Tab A hereto.

3. The basic charter of the USIB and the authorities of the Director of Central Intelligence (DCI) in his role as the Chairman, USIB are contained in National Security Council Intelligence Directives (NSCID) Nos. 1-8, which are based upon the National Security Act of 1947, as amended. The most basic of these, NSCID No. 1, directs that the DCI shall coordinate the foreign intelligence activities of the United States. It also contains the charter of USIB (summarized in Tab B), specifies membership on the Board (see Tab C), and contains procedures for reaching a decision.

4. NSCID No. 2 directs the coordination and allocation of intelligence collection activities, and NSCID No. 3 covers the coordination and allocation of intelligence production. NSCID No. 4 provides for the handling of defectors. NSCID No. 5 specifies the procedures necessary to achieve direction and coordination of U.S. espionage and counterintelligence activities abroad. The activities pertaining to communications intelligence (COMINT) and electronic

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GROUP I

Excluded from automatic
downgrading and
declassification

intelligence (ELINT), together designated as SIGINT, are regulated by the provisions of NSCID No. 6. Establishment of critical intelligence communications means is directed by NSCID No. 7. Finally, NSCID No. 8 provides guidance on photographic interpretation for intelligence purposes. As appropriate, the NSCIDs are supplemented by Director of Central Intelligence Directives (DCIDs) which spell out in greater detail the more general provisions of the NSC directives. A chart showing the general allocation of responsibilities for collection and production of foreign intelligence is attached as Tab D.

5. In addition to the authorities expressed in the foregoing NSCIDs, the position of the DCI as the Government's principal foreign intelligence officer has been further clarified and defined in Presidential directives. The most recent was a memorandum from President Johnson dated 24 September 1965 which included the following paragraph:

"In view of the urgent necessity for maintaining effective coordination of all U. S. foreign intelligence functions, I request that you serve as the Government's chief intelligence officer, and that you pursue as a primary responsibility the task of coordinating and guiding the total U. S. foreign intelligence effort in accordance with National Security Council Intelligence Directive Number One of March 4, 1964."

6. Normally the USIB reaches its decisions by agreement. However, lacking unanimity, when the Chairman determines that a given position represents the consensus of the Board, it shall be considered as agreed unless a dissenting member requests the DCI to refer the issue to the NSC. Decisions of the Board shall be binding, as applicable, on all departments and agencies of the Government. In the case of National Intelligence Estimates (NIEs), NSCID No. 1 provides that the DCI shall produce national intelligence with the support of USIB. These estimates either have the concurrence of members of the Board or a statement of any substantially differing opinion of such a member or of the Intelligence Chief of a Military Department.

7. Actions taken by the USIB in regular weekly meetings or by memorandum vote are concerned about equally with consideration of substantive estimates and Watch Reports, and with the provision of policy and program guidance normally formulated by the respective Board committees. Recently the USIB has averaged about three meetings per month with an agenda of 5-6 items, plus around 20 memorandum actions per month approving, concurring in or noting items not requiring deliberation in meetings.

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8. The Board of National Estimates (BNE) periodically presents to the USIB for approval a program of National Intelligence Estimates (NIEs) for production during the next six months. In preparing this program the BNE consults with committees of USIB and member agencies, and with the White House Staff. For all practical purposes, the Chiefs of Intelligence of the Army, Navy and Air Force contribute to and participate in the production of NIEs essentially as do USIB Members. Requests for NIEs or Special National Intelligence Estimates (SNIEs) may also be submitted at any time the situation warrants and are transmitted to USIB through the Chairman or the BNE. After approval by USIB, terms of reference are prepared and contributions elicited from member agencies. From these contributions the BNE prepares a draft which is reviewed, commented on and revised as necessary by the BNE and representatives of USIB agencies prior to submission to the USIB for approval. As pointed out previously, any agency may dissent to any feature of an estimate.

9. In order to provide effective professional support to USIB over the wide range of specialized intelligence subjects considered by the Board, there are 14 subordinate committees reporting directly to USIB. The membership of these committees is generally made up of trained personnel with experience in the field represented. The primary areas of responsibility handled by the various USIB committees are shown in Tab E. Most USIB committees, working within their terms of reference in DCIDs and the policy guidance of the Board, are authorized to conduct the majority of their day-to-day business without reference to USIB, unless Board action is required or there is disagreement on a particular matter. Certain other committees, however, by the nature of their activities must refer the majority of their work to USIB for approval prior to dissemination to the intelligence community. The Committee on Imagery Requirements and Exploitation, the SIGINT Committee, the Critical Collection Problems Committee, the Guided Missile and Astronautics Intelligence Committee, the Watch Committee and the Intelligence Information Handling Committee are outstanding examples of committees that work closely and frequently with the Board. The Chairman of each USIB Committee also plays a leading role in support of both the DCI and USIB. Each chairman is immediately available on a day-to-day basis to the DCI as Chairman of USIB to perform any staff studies or other assignments for the DCI or USIB requiring a coordinated intelligence community approach.

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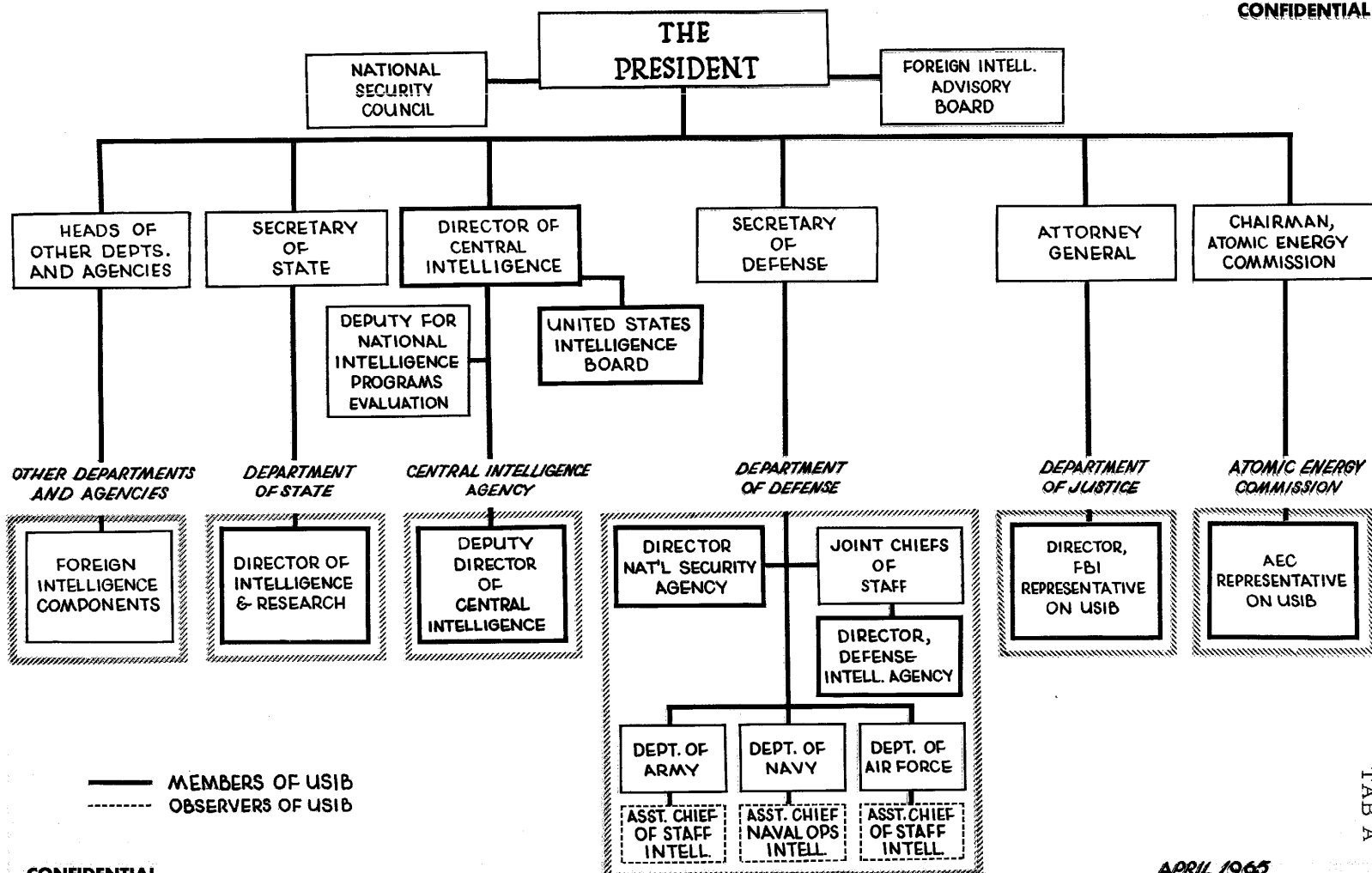
10. The USIB Executive Secretary, under the direct supervision of the DCI as Chairman USIB, provides staff support in managing the Board's affairs and its relationships with the various USIB committees and agencies. The USIB Secretariat is primarily concerned with developing an agenda of items to be considered by the Board at each meeting or by memorandum action between meetings; reviewing, editing, coordinating, reproducing and circulating USIB documents; recording the minutes of each meeting including a record of memorandum actions; and follow up actions to assure compliance with Board decisions or other USIB actions.

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GENERAL STRUCTURE OF THE FOREIGN INTELLIGENCE COMMUNITY

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BASIC DUTIES AND RESPONSIBILITIES

(National Security Council Intelligence Directive No. 1)

Over-all Coordination

The Director of Central Intelligence shall coordinate the foreign intelligence activities of the United States in accordance with existing law and applicable National Security Council directives. Such coordination shall include both special and other forms of intelligence which together constitute the foreign intelligence activities of the United States.

The United States Intelligence Board

To maintain the relationship necessary for a fully coordinated intelligence community, and to provide for a more effective integration of and guidance to the national intelligence effort.

Advise and assist the Director of Central Intelligence as he may require in the discharge of his statutory responsibilities and pursuant to the above paragraph.

Establish policies and develop programs for the guidance of all departments and agencies concerned.

Establish appropriate intelligence objectives, requirements and priorities.

Review and report to the National Security Council on the national foreign-intelligence effort as a whole.

Make recommendations on foreign-intelligence matters to appropriate United States Officials, including particularly recommendations to the Secretary of Defense on intelligence matters within the jurisdiction of the Director of the National Security Agency.

Develop and review security standards and practices as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure.

Formulate, as appropriate, policies with respect to arrangements with foreign governments on intelligence matters.

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TAB C

UNITED STATES INTELLIGENCE BOARD

MEMBERSHIP

The Director of Central Intelligence, Chairman

The Deputy Director of Central Intelligence,
Central Intelligence Agency

The Director of Intelligence and Research,
Department of State

The Director, Defense Intelligence Agency

The Director, National Security Agency

A representative of the Atomic Energy Commission

A representative of the Director of the Federal
Bureau of Investigation

SERVICE INTELLIGENCE OBSERVERS

Assistant Chief of Staff for Intelligence
Department of the Army

Assistant Chief of Naval Operations
(Intelligence)
Department of the Navy

Assistant Chief of Staff, Intelligence
United States Air Force

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TAB D

**THE SENIOR INTERDEPARTMENTAL GROUP
INTERDEPARTMENTAL REGIONAL GROUPS**

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TAB E

THE PRESIDENT'S FOREIGN INTELLIGENCE ADVISORY BOARD

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PRESIDENT'S FOREIGN INTELLIGENCE ADVISORY BOARD

General Maxwell Taylor, Chairman

Dr. William O. Baker

Mr. Gordon Gray

Dr. Edwin H. Land

Dr. William L. Langer

Mr. Robert Murphy

Mr. Frank Pace, Jr.

Admiral John H. Sides, USN (Ret.)

TAB F

CIA CONGRESSIONAL SUBCOMMITTEES

CIA Subcommittees of Armed Services

Senate

Richard B. Russell (D., Ga.), Chairman

John Stennis (D., Miss.)

Margaret Chase Smith (R., Me.)

Stuart Symington (D., Mo.)

Strom Thurmond (R., S.C.)

Henry M. Jackson (D., Wash.)

William Darden (Code 180-3871)

Chief of Staff

House

L. Mendel Rivers (D., S.C.), Chairman

Philip J. Phalbin (D., Mass.)

William H. Bates (R., Mass.)

F. Edward Hebert (D., La.)

Leslie C. Arends (R., Ill.)

Melvin Price (D., Ill.)

Alvin E. O'Konski (R., Wis.)

O.C. Fisher (D., Texas)

William G. Bray (R., Ind.)

Porter Hardy, Jr. (D., Va.)

Charles A. Halleck (R., Ind.)

Charles E. Bennett (D., Fla.)

John R. Blandford (Code 180-4151)

Chief Counsel

Philip W. Kelleher (Code 180-4158)

Counsel

CIA Subcommittees of Appropriations

Senate

Carl Hayden (D., Ariz.), Chairman

Milton R. Young (R., N. Dak.)

Richard B. Russell (D., Ga.)

Karl E. Mundt (R., S. Dak.)

Lister Hill (D., Ala.)

William Woodruff (Code 180-3471)

Assistant Chief Clerk

House

George H. Mahon (D., Texas), Chairman

George W. Andrews (D., Ala.)

Frank T. Bow (R., Ohio)

Glenard P. Lipscomb (R., Calif.):

Robert L. Michaels: (Code 180-2847)

Staff Assistant